



REQUEST FOR BOARD ACTION

ITEM NO. 14

DATE OF MEETING: June 1, 2009

REQUESTED BY: Rick Benton, County Manager

SHORT TITLE: Resolution Authorizing Submission of a Rural Health Care Initiative Grant in Partnership with PORT Human Services

BACKGROUND: The NC Rural Economic Development Center has created a Rural Health Care Initiative from economic development funding through the General Assembly. The initiative is designed to spur economic activity and job creation by assisting in the construction and expansion of health care facilities in rural areas, and in small towns. Grants are to help local governments, in partnership with private or non-profit health care agencies, build or renovate facilities. Grants of up to \$480,000 may be awarded. One job must be created for each \$12,000 in grant funds awarded. Grant funds must be matched with private or public funds. The local government must provide a 3% grant match, which can be in-kind services or cash. The grants are provided to the local government, and are loaned to the business. The loan is secured through a promissory note and loan performance agreement. The loan is forgiven if the jobs created are maintained at least six months.

PORT Human Services has requested a partnership with Pender County in submitting a grant application for funding. The company proposes to construct a new facility in Burgaw that will serve youth with mental health and substance abuse needs. PORT Human Services is a 501c3 non-profit organization that provides mental health and substance services to youth and adults. They have facilities in 16 counties in eastern North Carolina, and employ approximately 250 persons. They also have many local professional and service contracts.

The application deadline is June 1. The estimated facility investment is \$1,003,385. The grant request is \$144,000, or \$12,000 each per 12 jobs to be created. The Pender County match is \$4,320, which we expect to cover through in-kind expenses. The project is supported by Foster Norman of Southeastern Center for Mental Health, the County's LME service provider. The investment will yield \$5,525 in new property tax revenues for the County, a one year ROI. Mr. Tom Savidge, CEO is present to provide a brief review of the proposal with the Board.

SPECIFIC ACTION REQUESTED: To adopt a resolution authorizing submission of a Rural Health Care Initiative Grant to the NC Rural Center, in partnership with PORT Human Services.

COUNTY MANAGER'S RECOMMENDATION

Respectfully recommend approval.

JB
Initial

RESOLUTION

NOW, THEREFORE BE IT RESOLVED by the Pender County Board of Commissioners that:

the County Manager is authorized to submit a Rural Health Care Initiative Grant to the NC Rural Center, in partnership with PORT Human Services, in the amount of \$144,000. The local match commitment is \$4,320, through in-kind services. The County Manager is authorized to execute any/all documents necessary to implement this resolution.

AMENDMENTS:

MOVED _____ SECONDED _____

APPROVED _____ DENIED _____ UNANIMOUS

YEA VOTES: Tate ___ Brown ___ Blanchard ___ Rivenbark ___ Williams ___

Jimmy T. Tate, Chairman 6/1/09
Date

ATTEST 6/1/09
Date

**RURAL HEALTH CARE INITIATIVE
2008-2009 GRANT APPLICATION**



APPLICANT INFORMATION (Must be a Unit of Local Government)

Legal Name of Applicant: County of Pender County: Pender

Name and Title of Chief Elected Official: Mr. Jimmy T. Tate, Chairman

Mailing Address: PO Box 5 Street Address: 825 S. Walker Street

City: Burgaw State: NC Zip: 28425

Telephone: 910-259-1200 FAX: 910-259-1402 E-Mail: pridgeng2@pender-county.com

Unit of Local Government Contact Name and Title: Patrick Davenport

Telephone: 910-259-1200 FAX: 910-259-1402 E-Mail: davenportp@pender-county.com

Project Manager Name and Title (if different than above.): Thomas Savidge, CEO

Organization Name: PORT Human Services

Telephone: 252-830-7540 FAX: 252-413-0932 E-Mail: tsavidge@porthumanservices.org

County Tier Designation: 2 Municipality/County Unemployment Rate: 11.4%

Job Losses in the Municipality/County during the Past 24 Months: 23; [Coty (formerly Del Laboratories) just announced a 420 job layoff over the next 12 months.]

Municipality/County Poverty Rate: 12.7% Municipality/County Population: 50,430

Project Information

Amount of Rural Center Grant Request: \$144,000 Project Title: Pender County Port Facility

Number of Businesses to be created: 1 Number of Jobs to be created: 12

In the table below list each participating health care entity, current number of employees and the proposed number of new jobs to be created.

<u>Health Care Entity Name</u>	<u>Contact Name</u>	<u>Address</u>	<u>Phone</u>	<u>Current Number of Jobs</u>	<u>Number of Jobs Proposed</u>
PORT Human Services-Burgaw	Mr. Tom Savidge	4300-110 Sapphire Ct., Greenville, NC	252-830-7540	0	12

Budget Information

Total Project Cost (including acquisition, construction, equipment, and administration): \$ 1,007,705

Total Cost of Building Renovation/Construction Project: \$ 901,385

Total Public Investment: \$4,320 (in-kind); \$144,000 (Health Initiative); Total Private Investment: \$859,385

Indicate the source, amount, proposed use, status, and date of availability for each funding source anticipated to fund the entire renovation project.

Source	Amount	Use	Proposed or Committed	Date Available
PORT Human Services	\$ 859,385	Acq., Const., Equip.	Committed	June 1, 2009
Pender County	\$ 4,320	Administration	Committed	June 1, 2009
	\$			
	\$			
	\$			
	\$			
	\$			
Rural Health Care Initiative	\$144,000	Construction	Proposed	August 26, 2009
Total	\$1,007,705			

Certification by the Local Government Chief Elected Official

The attached statements and exhibits are hereby made part of this application, and the undersigned representative of the applicant certifies that the information in this application and the attached statements and exhibits is true, correct, and complete to the best of his/her knowledge and belief. He/She further certifies that:

1. as Authorized Representative, he/she has been authorized to file this application by formal action of the governing body;
2. that the governing body agrees that if a grant from the North Carolina Economic Infrastructure Program as funded by the appropriation from the General Assembly is awarded, the applicant will provide proper and timely submittal of all documentation requested by the Grantor Agency (Rural Center); and
3. that the applicant has substantially complied with or will comply with all federal, state, and local laws, rules, regulations, and ordinances as applicable to this project.

Signature of Chief Elected Official

Jimmy T. Tate, Chairman Pender County Board of Commissioners

June 1, 2009

Typed Name and Title

Date

North Carolina Rural Economic Development Center, Inc.
Rural Health Care Initiative

Creating jobs while providing vital services

The N.C. General Assembly has authorized funds to stimulate economic development and job creation in distressed areas through constructing critical water and wastewater facilities, addressing technology needs, reusing buildings, and implementing research and demonstration projects. The Rural Health Care Initiative is designed to spur economic activity and job creation by assisting in the construction and expansion of health care facilities. Health care is one of the few sectors currently adding jobs in rural areas. Priority will be given to small towns with a population of fewer than 5,000 and unincorporated areas.

Grants will help local governments, in partnership with private or nonprofit health-care agencies, build or renovate health care facilities. These facilities may include hospitals, urgent care centers, hospice centers, elder care facilities, and offices for physicians, dentists, vision care specialists and mental health care providers. Funded projects must result in the creation of private business or nonprofit jobs within two years of the award.

Grants of up to \$480,000 may be awarded for the construction and/or renovation of rural health care facilities. At least one new job should locate in the project building for every \$12,000 in grant funds. Grants must be matched by at least an equal amount of private and/or public funds. Acquisition, equipment and other costs not directly associated with the renovation/construction project will not be considered for funding or the match. Funds are granted to the unit of local government and loaned to the participating health care entity. The loan is deferred and forgivable, secured though a promissory note and loan performance agreement. If the number of jobs committed by the health care entity are created and maintained for six months the loan is forgiven. The contract period allows two years from the award date of the grant to fulfill the job creation requirements.

Only units of local government in partnership with private or non-profit health care related entities are eligible to apply. The unit of local government applicant must commit to provide a cash or in-kind match equal to three percent of the grant award. The unit of local government match may be applied toward the renovation cost, grant administration, and/or application preparation. Eligible health care facilities may include: hospitals, urgent care centers, physicians offices, hospice care, aging centers, mental health providers, physical therapy providers, free clinics, rural and community health centers, dental care, vision care, and safety net providers. Applicants must show that the health care entity will create new, private-sector or non-profit jobs as a result renovation/construction project. The new jobs must be created within 24 months of the grant award and must be full-time (at least 35 hours per week). Priority will be given projects that provide benefits to employees.



Human Services
4300-110 Sapphire Court
Greenville, NC 27834
Phone: (252) 830-7540
Fax: (252) 413-0932
www.porthumanservices.org

Glenn Buck, COO

Dave Cain, COO

Duane Holder, CFO

Tom Savidge, CEO

May 21, 2009

Rick Benton
Pender County Manager
807 Walker Street
Burgaw, NC 28425

Dear Mr. Benton,

This letter is respectfully submitted to inform you of PORT Human Services commitment to construct and open a new facility in Pender County that will serve youth with mental health and substance abuse needs. We hope that construction will be completed within 6 to 8 months and we can begin providing services shortly thereafter. PORT Human Services is a 501 c 3 not for profit organization that provides mental health and substance abuse services for children and adults. We have physical locations in sixteen counties located throughout the Eastern Region of North Carolina. We currently employ approximately 250 staff. We anticipate that this new project in Pender County will employ a minimum of 12 full time positions. In addition we will have a number of local professional and service contracts to help support our operations.

We are very excited about moving into Pender County, more specifically the Burgaw area. Please contact me if you have any questions and I appreciate your ongoing support.

Respectfully,

Thomas O. Savidge, CEO

RURAL HEALTH CARE INITIATIVE 2008-2009 Grant Application

Business and Job Description

Pender County is working in partnership with PORT Human Services to develop and provide mental health and substance abuse services for adolescents. The following is a descriptive summary of PORT Human Services.

PORT Human Services (Prevention Outpatient Residential and Transitional) is a non-profit 501 (c) 3 organization providing substance abuse and mental health services to children, adults, and their families. PORT Human Services was officially formed on July 10, 2003. The organization was originally established by Tom Savidge, Dave Cain, Duane Holder and Glenn Buck all of who have spent their entire professional careers in various capacities in the field of Substance Abuse and Mental Health Services and Administration. The Board of Directors took over governance of the organization on August 1, 2003.

PORT Human Services was awarded its first grant in partnership with the North Carolina Governors Institute on Substance Abuse in July 2004. The three year STAR (Strengthening Treatment Access and Retention) grant was utilized to incorporate quality improvement practices and systems to help improve the overall service delivery system of substance abuse care. On July 1, 2004 PORT Human Services received its first major contract with the County of Pitt to operate the Criminal Justice Partnership Program (CJPP). This program provides substance abuse, mental health and sex offender services for adults involved in the legal system. On July 18, 2004 the Pitt County Mental Health Center divested through a contract award a full continuum of adolescent and adult substance abuse services. The service array included outpatient of all intensities, Opioid treatment, non hospital medical detoxification, adolescent substance abuse residential and day treatment services and MAJORS. The organization took a strategic direction to develop a comprehensive continuum of substance abuse and mental health services through out Eastern North Carolina.

From 2005 to present the organization acquired some other programs, entered contracts and received numerous grants. The organization was selected in July 2007 as a demonstration site to provide substance abuse services for the citizens of Dare County. This unique project is a collaborative effort with the County, the local Health Department and Division. In December 2008 the organization was selected as the state site for the implementation of the Juvenile Justice 180 program. The company has also recently opened an eight bed adolescent substance abuse facility in Aberdeen, NC. Construction is also under way for a ten bed adolescent substance abuse facility to be located in Burgaw, NC. This facility will serve youth for the Southeastern LME catchment area. Outpatient substance abuse services are being provided in this area as well. PORT Human Services is one of the major substance abuse and mental health providers for ECBH, Eastpointe and Beacon Center LMEs. The organization has also developed a very comprehensive and viable infrastructure. To date PORT Human Services provides care and treatment out of twenty-two locations in sixteen eastern counties. The organization employs approximately 250 staffs, 45 of who are licensed. A total of 10,022 persons were served in all its programs during fiscal year 07-08. The organization is internationally accredited by CARF for all of its programs and services. It also is endorsed to provide child and adult community supports, Day Treatment, SAIOP, SACOT, Opioid Treatment and Facility Based Crisis and Psychosocial Rehabilitation services. Our organization is committed to continuing with its development of a full continuum of care (known in the state plan as the "one stop shop"). This will allow us to diversify our service array and allow clients easier access to care.

The program that is being developed in Pender County is described as follows:

The PORT Adolescent Program provides residential care for adolescents who have not been successful with other interventions thus necessitating the need for 24 hour supervised care and specific mechanisms to address their strengths, needs, abilities and preferences. The program is designed to address the behavioral, emotional, environmental, academic, vocational, and spiritual needs of persons served during their program stay. A combination of treatment philosophies are utilized to not only address those needs, but to also enable the persons served and their families to internalize and maintain the therapeutic gains as they reintegrate into their respective communities.

Program Components

Service modalities are designed and implemented to support the recovery or well being of the persons and families served, enhance the quality of life of the persons served, reduce symptoms or needs, build resilience, restore and improve functioning and support the integration of the persons served into the community. The Programs service modalities include the following:

- Day Treatment – Within the residential program day treatment will be provided Monday through Friday at a minimum of 5 hours a day with no more than 2 consecutive days off; each person served is eligible for day treatment services, which includes:
 - Daily group and individual therapy
 - Therapeutic activities including but not limited to art, physical education, yoga, music therapy, community outings, and recreational therapy
 - Teaching and providing opportunities for life skills
- Individual and group therapy- Focus is on addressing mental health issues, clarification, feedback and reflection of the person served strengths, needs, abilities, and preferences.
- Drug Education- combined with primary education. Facts concerning drugs, drug abuse, and its effects are delivered in a nonjudgmental, non-threatening manner, thus allowing the person served to weigh facts and make their own choices. Persons served are encouraged to relate the material presented to their own situations and circumstances.
- Alcoholics Anonymous/Narcotics Anonymous- persons served are transported to and from AA/NA meetings during treatment as an opportunity for exposure to community resources which support abstinence and recovery. The spiritual principles of recovery are reinforced during their group and individual therapy sessions. The program assists the persons served with linking to 12 – Step Meetings, in their home communities, as well as other community support groups as it relates to the person served needs.
- School- Onsite School is available for each person served to meet his or her education/vocation goals. The school operates Monday through Friday.
- Recreational Activities- a variety of therapeutic recreational activities are provided on a daily basis by residential staff such as:
 - Arts and crafts
 - Movies
 - Ping Pong
 - Indoor/Outdoor Sports

- Community outings
- Adventure Program- The camping trips offers the person served the opportunity to not only learn and survive with primitive camping skills, but also to practice their skills to work as a productive member of a group. The trips provide the opportunity for person served to engage in drug free activities and have fun, as well learn about various historical sights around the country. The trips also motivate the person served to learn more about their environment, cultural history and spark new interests and hobbies. During field and camping trips, person served are accompanied by staff and 24 hour supervision is provided. Key elements are that explored include:
 - The Element of Change
 - Catalyst for Change
 - Through Process
 - Motivation
- Residential Component – Person served, who participate in the residential component are those who are considered to be unable to maintain therapeutic gains in their home environment. The primary objective of the residential component is to stimulate a healthy family-style environment which will facilitate the person served progression in treatment, as well as help the person served maintain their therapeutic gains and successfully transfer these gains into their home environments. Each person served is provided a variety of services to address his or her treatment goals, strengths, needs, abilities, and preferences such as:
 - Therapeutic activities such as Individual and group counseling
 - Educational activities
 - Training activities- community integration goals and activities, identification of target symptoms, behavior management, functional skills, meal planning and preparation, sanitation and infection control
 - Crisis intervention
 - Development of community living skills
 - Family support with the approval of the person served
 - Linkages to community resources
 - Advocacy
 - Development of social skills
 - Development of a social support network
 - Assistance in securing housing that is safe, decent, affordable and accessible

Education Component:

An educational coordinator, 1 full-time certified teacher, 1 half-time teacher and 1 teacher assistant are provided by the local School System. These individuals work collaboratively with the treatment team, person served and the school system to which the youth will return.

An educational plan is developed for each individual in accordance with goals mutually determined by parents, educators, the treatment team and the student. In Residential, the academic day is structured in four, forty five minute periods for specific content area study and instruction. Afternoon classes in physical education and art are offered and credit earned in these endeavors is accepted by public schools and used to fulfill additional curriculum requirements.

Educational plans are designed to enable the student to make a smooth transition back to the regular school in their home community. Other alternatives include the achievement of the GED or enrollment in a

college or vocational training program or continued education with some special therapeutic environment. The day facility contains a well structured and equipped classroom, supportive of a relaxed, yet focused and task oriented instructional approach. Computer assisted instruction, art therapy, and meta-cognitive and group problem solving activities are integrated throughout the week. A common sense application of contracting and behavior modification techniques are used to develop or maintain behaviors necessary for functioning in traditional classroom settings.

An overriding philosophical bias that shapes our educational programs character is that the "curriculum" exists of everything that happens throughout the day and that to succeed (academically) where one has experienced failure, to catch up and be included where one has been behind and felt excluded, "This is Therapy".

An all encompassing objective of the educational program is to change the individual's attitude, associated ideas and feelings toward schooling. We accomplish this by structuring for success, modeling the fun and joy of learning and relating this new or rejuvenated orientation to the individual's strengths and future goals. This integrated discovery approach is implemented through frequently scheduled field trips within our community (from the library and morgue to the parks and prisons). Extended adventure trips (4 10 days) are scheduled to provide opportunities for vigorous physical challenges, cooperative planning and problem solving and to generally promote growth in an individuals ability to function responsibly in the group. The teacher and other staff mediate these experiences to create relationships with academic learning.

Job Matrix

Position Title	Position Type	FTE	Salary/Wage Range	Benefits
Program Supervisor	Management	1.00	\$33,280 - \$52,582	Health Insurance – 100% individual paid Life Insurance - \$15,000 policy Dental (optional) through company Retirement – 401K – 3% employer contr. 8 Paid Holidays Personal Leave – 3.577 hrs per pay period Sick Leave – 1.84 hrs per pay period Workers' Comp Family Medical Leave Military Leave with Pay Court/Jury Duty with Pay Direct Deposit Staff Training Mileage Reimbursement Professional Development-Bonus paid once certified
Qualified Practitioner	Clinical/Direct Service	1.00	\$32,000 - \$46,000	
Counselor	Clinical/Direct Service	1.00	\$10.05 - \$16.58 per hour	
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Support Staff	Clerical	1.00	\$10.00 - \$16.00 per hour	

Construction Plan, Scope of Work, Cost Estimates and Time Line for Construction and Business Occupation

Work Task	Description	Cost Estimate	Projected Time of Completion
Purchase property	Health care entity will identify suitable location for construction of facilities and purchase	\$102,000	Done
Architectural services	Architectural, structural, plumbing, mechanical and electrical engineering design services – includes parking lot layout, building site, sidewalks and landscape layout	\$ 22,125	June 15, 2009
Engineering services	Engineering, environmental, land surveying services to include wetlands delineation, drainage plan, erosion control plan, storm water management, sedimentation and erosion control plan and project management	\$ 19,260	June 15, 2009
Facility construction	The project will consist of two (2) single-story structures. One (1) residential & one (1) treatment center. The residential facility will be approximately 3200 sq. ft. and consist of nine (9) bedrooms and other living area specifically designed for the population served. The day treatment center will be approximately 2,200 sq. ft. and consist of office space, classroom/activity space, storage and lobby area.	\$810,000	January 2010
Prepare for occupancy	The health care entity will purchase necessary furnishings and equipment, supplies, etc. In addition, facilities will be wired for data and telephony.	\$ 50,000	January 2010 – February 2010
Program implementation	The health care entity will recruit qualified staff, and obtain all necessary state licensure and endorsements for service provision. All contracts for the provision of services will be finalized.	NA	February 2010

*Southeastern Center
For
Mental Health, Developmental Disabilities, & Substance Abuse Services
Serving Brunswick, New Hanover, & Pender Counties*

2023 South 17th Street, Post Office Box 4147, Wilmington, NC 28406
(910) 332-6888, Fax (910) 332-6780, 1-800-293-6440

Foster Norman
Area Director

May 21, 2009

Mr. Rick Benton, Manager
County of Pender
807 Walker Street
Burgaw, NC 28425

Dear Mr. Benton:

Please accept this letter as Southeastern Center's commitment to the dedication of Division of Mental Health funds for the construction and operation of a 9-bed adolescent treatment facility in the Southeastern Center catchment area. It is our understanding that the proposed location for this project is in Burgaw (Pender County). The Rural Health Care Initiative is designed to stimulate economic development opportunities in rural communities and this project will result in the employment of a minimum of 12 full-time equivalent employees. Southeastern Center has identified adolescent mental health and substance abuse treatment as one of our major service gaps and this project will help to address one of our top service priorities.

We are pleased to have the opportunity to partner with PORT Human Services in the development of this program. As you know, PORT Human Services is recognized throughout the state of North Carolina as specializing in the delivery of effective adolescent treatment services. We believe that the collaborative efforts of the local government unit, local management entity, and private/non-profit provider can serve as a model for stimulating economic development and addressing vital community service needs.

Based on current year North Carolina Division of Mental Health allocations, Southeastern Center has contracted with PORT Human Services for a total of \$492,442 for the construction and start-up of this project. As this amount will not cover the total cost of program development, we see the Rural Health Care Initiative as influencing PORT Human Services decision to locate this program in Pender County.

Best Regards,

Foster Norman

Foster Norman

FN/gp